

Internal Audit Report for Chelmondiston Parish Council

for the year ending 31 March 2022

Clerk	Jill Davis
RFO (if different)	
Chairperson	Cllr David Cordle
Precept	£26,829
Income	£43,113.77
Expenditure	£47,077.24
General reserves	£26,829
Earmarked reserves	£35,899.33 CIL £8,637.24
Audit type	Annual
Auditor name	Sandra Brown

Introduction

The primary objective of internal audit is to review, appraise and report upon the adequacy of internal control systems operating throughout the council. To achieve this SALC adopt a predominantly systems-based approach to audit.

The council's internal control system comprises the whole network of systems established within the council to provide reasonable assurance that the council's objectives will be achieved, with reference to:

- the effectiveness of operations
- the economic and efficient use of resources

- compliance with applicable policies, procedures, laws, and regulations
- the safeguarding of assets and interests from losses of all kinds, including those arising from fraud, irregularity, and corruption
- the integrity and reliability of information, accounts, and data

Methodology

When conducting the audit, the internal auditor may:

- conduct a selective assessment of compliance with relevant procedures and controls expected to be in operation during the financial year in order to be able to complete the Annual Internal Audit Report 2020/21 of the Annual Governance and Accountability Return (AGAR)
- review the reliability and integrity of financial information and the means used to identify, measure, classify and report such information
- review the means of safeguarding assets and, as appropriate, verify the existence of such assets
- appraise the economy and efficiency with which resources are employed, identify opportunities to improve performance and recommend solutions to problems
- review the established systems to ensure compliance with those policies, procedures, laws, and regulations which could have a significant impact on operations, and determine whether the council complies
- review the operations and activities to ascertain whether results are consistent with objectives and whether they are being conducted as planned

Section 1 – proper bookkeeping The internal auditor will look at the methods and processes used to manage the council's accounts and in particular that it provides clear data for reporting and monitoring purposes. This includes checking information is accurate, kept up to date, referenced and verified.		
Evidence		<i>Internal auditor commentary</i>
<i>Is the ledger maintained and up to date?</i>	Yes	The Council uses a computerised spreadsheet to form the basis of their accounting system. It provides data for analysis allowing the RFO to produce clear financial management reports.
<i>Is the cash book up to date and regularly verified?</i>	Yes	This provides good evidence to support the Council's underlying statements.
<i>Is the arithmetic correct?</i>	Yes	Accounting records were spot checked – they are very well maintained and clearly identify expenditure and income at any given point.
Additional comments:		

Section 2 – Financial Regulation and Standing Orders The internal auditor will check the date the Council conducted its annual review of both Standing Orders and Financial Regulations and in particular check if these are based on NALC'S latest model which include legislative changes.		
Evidence		<i>Internal auditor commentary</i>
Have Standing Orders been adopted, up to date and reviewed annually?	Yes	<i>At the meeting on 11 January 2022 the Council carried out an annual review of its Standing Orders. Use of the Model Standing Orders (produced by NALC)</i> <i>Comment: Council may wish to update item on procurement as per NALC amendment – April 2022 at their next review</i>
Are Financial Regulations up to date and reviewed annually?	Yes	<i>At the meeting on 11 January 2022 the Council carried out an annual review of its Financial Regulations. Use of Model Financial Regulations (produced by NALC)</i> <i>Comment: Council may wish to update thresholds (Update - January 2022) at the next review</i>
Has the Council properly tailored the Financial Regulations?	Yes	<i>Financial Regulations have been tailored to the Council.</i>
Has the Council appointed a Responsible Financial Officer (RFO)? ¹	Yes	<i>The Clerk is the Responsible Financial Officer as stated in Council's Internal Control Statement and as confirmed at a Council meeting on 7 September 2021 in accordance with section 151 of the Local Government Act 1972.</i>
Additional comments:		

¹ Section 151 Local Government Act 1972 (d)

Section 3 – Payment controls

The internal auditor will specifically check bank reconciliation including credit/debit cards and management approval processes and evidence that internal Financial Regulations (FO) are being followed. The internal auditor will examine how regular payments are managed and specifically seek evidence that these have been brought back to the Council for verification purposes especially where the actual payment made differs from the amount previously agreed. VAT should be clearly identified including evidence that claims have been correctly managed. The internal auditor will check if the Council has a clear understanding on eligibility in relation to the General Power of Competence and that s.137 has been correctly applied and managed.

Evidence		Internal auditor commentary
Is there supporting paperwork for payments with appropriate authorisation?	Yes	<i>A selection of expenditure items were made and cross-checked against the cash book, invoices and bank statements. At each Council meeting a list of payments is presented to ensure formal approval of expenditure and this is correctly minuted. This demonstrates good practice in that there are measures in place that help safeguard public money supported by a straight forward and clear audit trail for each payment. Comment: Council may wish to include the legal power used either within the minutes or cashbook to ensure Council is not undertaking any decision or payments which are ultra vires.</i>
Where applicable, are internet banking transactions properly recorded and approved?	N/A	<i>Council does not operate internet banking. Telephone banking is carried out by the Clerk with authorisation to transfer funds between Council accounts and check bank balances only.</i>
Is VAT correctly identified, recorded, and claimed within time limits?	Yes	<i>Identified in the cash book with a claim received of £3,082.18 in the year under review.</i>
Has the Council adopted the General Power of Competence (GPOC) and is there evidence this is being applied correctly? ²	N/A	<i>The General Power of Competence has not been adopted by Council.</i>

² Localism Act

Are payments under s.137 ³ separately recorded, minuted and is there evidence of direct benefit to electorate?	Yes	<i>Payments for the year under review total £430 and are in accordance with statutory limits. The Council clearly understands S.137 and uses the power appropriately.</i>
Where applicable, are payments of interest and principal sums in respect of loans paid in accordance with agreements?	N/A	The Council does not have a public works loan.
Additional comments:		

Section 4 – Risk management		
The internal auditor will expect to find evidence of the management of risks from identification of what those are for each individual Council through to how these will be managed and the controls in place to mitigate these and that these have been approved by the Council.		
Evidence		Internal auditor commentary
<i>Is there evidence of risk assessment documentation?</i>	Yes	This was reviewed for the period under review at the meeting of the Council on 11 January 2022 and covers in general terms the matters which could prevent a smaller relevant body from functioning.
<i>Is there evidence that risks are being identified and managed?</i>	Yes	The risk management plan covers financial and property risk to the Council, an Annual Tree Risk Assessment was undertaken with the report reviewed at the meeting of 21 November 2021 which shows good practice.
<i>Does the Council have appropriate and adequate insurance cover in place for employment, public liability and fidelity guarantee and has been reviewed on an annual basis?</i>	Yes	<i>General insurance from Hiscox for the period under review shows core cover: Public Liability £10 million</i>

³ Section 137 of the Local Government Act 1972 ("the 1972 Act") enables local councils to spend a limited amount of money for purposes for which they have no other specific statutory expenditure. The basic power is for a local council to spend money (subject to the statutory limit – of £8.41 per elector) on purposes for the direct benefit of its area, or part of its area, or all or some of its inhabitants.

		<p><i>Employment Liability £10million</i></p> <p><i>Officials & Trustees indemnity cover of £500,000 which given the current balances held by the Council is within the recommended guidelines of year end balances plus 1st instalment of precept received.</i></p> <p><i>The Council's insurance cover was reviewed at their meeting on 7 September 2021 and a meeting of 5 October 2021 confirming the new insurance provider with a minute reference to show the cover was reviewed and considered appropriate which shows good practice.</i></p>
<i>Evidence that internal controls are documented and regularly reviewed⁴</i>	Yes	<p><i>At a meeting of Council on 11 January 2022 it was evidenced that the Council has a comprehensive financial risk assessment that demonstrates public finances are protected and managed and evidence that steps have been taken to mitigate risks identified. Documentation to support control procedures adopted by the Council for payments helps protect the RFO and fulfils an internal control objective.</i></p> <p><i>In accordance with the Accounts and Audit Regulations 2015 the Council has understood the requirements to have in place safe and efficient arrangements to safeguard public money.</i></p>
<i>Evidence that a review of the effectiveness of internal audit was conducted during the year, including consideration of the independence and competence of the internal auditor prior to their appointment⁵</i>	Yes	<p><i>The effectiveness of internal audit was reviewed within the internal control statement submitted and approved at a meeting on 11 January 2022.</i></p>
<p>Additional comments: <i>The Council has identified a number of risks to Chelmondiston Parish Council and taken steps to control these. These are clearly identified and approved by Council. In accordance with proper practices the Council has demonstrated it has taken steps to manage key risks in a way it can justify to a level which is tolerable by transferring the risks and taking out insurance, and that the review of insurance cover has been reported to Council and duly minuted. By reviewing the terms of reference for internal audit the council has followed guidance</i></p>		

⁴ Accounts and Audit Regulations

⁵ Practitioners Guide

and demonstrates it recognises that the internal audit function is to test and report to the authority on whether its specific system of internal control is adequate and working satisfactorily.

Section 5 – Budgetary controls The internal auditor will seek verification that budgets are properly prepared, agreed and monitored. In particular they will look for evidence of good practice in that the key stages of the budgetary process have been followed		
Evidence		Internal auditor commentary
<i>Verify that budget has been properly prepared and agreed</i>	Yes	The budget for the year 2021/22 was agreed by full Council at a meeting of 19 January 2021.
<i>Verify that the precept amount has been agreed in full Council and clearly minuted</i>	Yes	The precept for the year 2021/22 was set at a meeting of full Council on 19 January 2021 at the sum of £26,829 with a clear minute reference being made.
<i>Regular reporting of expenditure and variances from budget</i>	Yes	Council's Internal Controls state a report is circulated by the Clerk/RFO at each meeting of Council to monitor progress against its aims and objectives. The Finance Advisory Committee consider the budget for the current year and review income and expenditure against budget along with forecasts for the remainder of the year.
<i>Reserves held – general and earmarked⁶</i>	Yes	<p>The Council's final accounts show general reserves in the sum of £26,829 With earmarked reserves in the sum of £35,899.33 & CIL £8,637.24 with overall reserves standing at £71,365.57</p> <p>The generally accepted recommendation with regard to the appropriate minimum level of a smaller authority's general reserve is that this should be maintained at between 3 and 12 months net revenue expenditure. Council's general reserves are considered to be within this.</p> <p>Comment: Council should note guidance as issued under the Practitioners Guide which states that an authority needs to have regards to the need to</p>

⁶ In accordance with proper practices, the generally accepted minimum level of a Smaller Authority's General Reserve is that this should be maintained at between three (3) and twelve (12) months of Net Revenue Expenditure

		put in place a General Reserves Policy and have reviewed the level and purpose of earmarked reserves.
<i>Additional comments:</i> good practice in that recommended key stages of the budgetary process are as follows: <ul style="list-style-type: none"> - <i>decide the form and level of detail on the budget</i> - <i>review the current year budget and spending</i> - <i>assess levels of income</i> - <i>bring together spending and income plans</i> - <i>provide for contingencies and consider the needs of reserves</i> - <i>approve the budget</i> - <i>confirm the precept</i> - <i>review progress against the budget regularly throughout the year</i> 		

Section 6 – income controls		
The internal auditor will seek evidence to ensure income is correct managed – recorded, banked, and reported and test mechanisms used to achieve this.		
Evidence		Internal auditor commentary
Is income properly recorded and promptly banked?	Yes	A number of items of income were cross-checked against the cash book and bank statement and found to be in order. In accordance with proper practices the Responsible Financial Officer ensures that accounting records contain day to day entries of all sums of money and that income received is properly accounted for.
Is income reported to full council?	Yes	Income is included within the Financial Report which is presented to Council.
Does the precept recorded agree to the Council Tax Authority's notification?	Yes	The Council received precept of £26,829 during the year under review in April and September.
If appropriate, are CIL reporting schedules in accordance with the Regulations? ⁷	Yes	No CIL funds were received for the year under review. In accordance with the Regulations the Council have received a proportion of CIL funds and ensured that retained balances are transferred to the earmarked reserves specifically allocated. The Council has complied with its duty to produce an annual report that details the amount of CIL funds received and spent. The Council has demonstrated it understands the requirements to comply with its duty to produce an annual report that details the amount of CIL funds received and spent. The annual report for the year ending 31 March 2022 showing income received and retained balances was verified by the internal auditor and the council has complied with its duty to upload the annual report onto its website by 31 December 2022.
Is CIL income reported to the council?	N/A	
Does unspent CIL income form part of earmarked reserves?	Yes	
Has an annual report been produced?	Yes	
Has it been published on the authority's website?	Yes	
Additional comments:		

⁷ Community Infrastructure Levy Regulations 2010

Section 7 – petty cash

The Internal Auditor will seek evidence that the Council has followed its own policies, procedures, and verification processes and that these are up to date.

Evidence		Internal auditor commentary
<i>Is petty cash in operation?</i>	Yes	A cash float of £14 was held by Council.
<i>Additional comments:</i>		

Section 8 – Payroll controls		
The Internal Auditor will check salaries were approved in accordance with PAYE, NI, Pension and that there is a clear understanding that the clerk is not self-employed. If the Clerk was recruited after 1 st April 201, evidence will be required to show compliance with the new requirements for the statement of employment, Induction, probation periods and training requirements. The Internal Auditor will also review how payroll is managed including evidence of approval of payslips.		
Evidence		Internal auditor commentary
<i>Do all employees have contracts of employment?</i>	<i>N/A</i>	Council had one employee during the year under review. Employment contracts were not reviewed during the internal audit, but evidence confirms all salary payments are authorised by full Council. The remuneration payable to the employee has been approved in advance by the Council.
<i>Has the Council approved salary paid?</i>	<i>Yes</i>	
<i>Minimum wage paid?</i>	<i>No</i>	
<i>Are arrangements in place for authorising of the payroll and payments to the council? Does this include a verification process for agreeing rates of pay to be applied?</i>	<i>Yes</i>	The payroll function is operated in accordance with HM Revenue and Customs guidelines. There were suitable payroll arrangements in place which ensures the accuracy and legitimacy of payments of salaries and associated liabilities and as such the Council has complied with its duties under employment legislation.
<i>Do salary payments include deductions for PAYE/NIC? Is PAYE/NIC paid promptly to HMRC?</i>	<i>Yes</i>	In accordance with Proper Practices, PAYE taxes and employee and employer National Insurance contributions (NIC) are calculated and recorded for the employee. Deductions are paid to HM Revenue and Customs on or before the dates prescribed.
<i>Is there evidence that the Council is aware of its pension responsibilities? Are pension payments in operation?⁸</i>	<i>Yes</i>	A re-declaration of compliance had been sent to The Pension Regulator as confirmed at a Council meeting of 1 February 2022. Council is a member of the Nest Pension Scheme with the Clerk being the only member.
<i>Are there any other payments (e.g.: expenses) and are these reasonable and approved by the Council?</i>	<i>Yes</i>	<i>Any additional costs and expenses incurred are approved by Council.</i>
Additional comments:		

⁸ The Pension Regulator – [website click here](#)

Section 9 – Asset control		
The Internal Audit will be seeking to establish if there is a list of assets in accordance with proper practices including the date of acquisition, location, and value. This extends to checking policies (with evidence of review) and that the Council has applied the documented approach in practice. The Internal Auditor will check not only valuation processes but the existence of reserve budgets for depreciation and adequacy of insurance. A clear audit trail should be available when items are purchased including minutes to evidence approval.		
Evidence		Internal auditor commentary
<i>Does the Council maintain a register of material assets it owns and manage this in accordance with proper practices?⁹</i>	Yes	Declared value is £24,141.07 and replacement value is £70,230 for the year ending 31 March 2022 and £24,141 is correctly entered in Section 2, Box 9 of the 2021/22 AGAR. The asset register lists items under insurance that fall within the Council's remit for maintenance and ownership. The register states values at the date of acquisition and where assets have been gifted or have an unknown value have been given an approximate value.
<i>Is the value of the assets included? (Note value for insurance purposes may differ)</i>	Yes	
<i>Are records of deeds, articles, land registry title number available?</i>	No	
<i>Is the asset register up to date and reviewed annually?</i>	Yes	The asset register was reviewed by the Council at its meeting on 1 March 2022 confirming it covers assets within the ownership or responsibility of the Council.
<i>Cross checking of insurance cover</i>	Yes	Insurance cover is in accordance with the Policy held as specified on its insurance schedule.
Additional comments:		

⁹ Practitioners Guide

Section 10 – bank reconciliation		
The internal auditor will seek to establish that the Council understands and can evidence good practice and internal control mechanisms in relation to bank reconciliation.		
Evidence		Internal auditor commentary
<i>Is bank reconciliation regularly completed and reconciled with the cash book and cover every account?</i>	Yes	A financial report is presented at each Council meeting including the circulation of the current bank statements and a minute reference is made.
<i>Do bank balances agree with bank statements?</i>	Yes	<i>Bank balances agree with the period end statements and, as at year end (31 March) for the period under review the balance across the Council's accounts stood at £71,365.57</i> <i>Lloyds Business Saving Account £61,962.07</i> <i>Lloyds Business Current Account £9,389.50</i> <i>Cash Float £14</i>
<i>Is there regular reporting of bank balances at Council meetings?</i>	Yes	Bank Statements are circulated to Councillors prior to each meeting. The Council is aware that in accordance with proper practices, the bank reconciliation is a key tool for management as it assists with the regular monitoring of cash flows and therefore aids decision-making.

Section 11 – year end procedures		
Evidence		Internal auditor commentary
<i>Are appropriate accounting procedures used?</i>	Yes	Accounts are produced on a receipts and payments basis and all found to be in order.
<i>Financial trail from records to presented accounts</i>	Yes	The end of year accounts and supporting documentation were well presented for the internal auditor review.
<i>Has the appropriate end of year AGAR¹⁰ documents been completed?</i>	Yes	The Council is a smaller authority with gross income and expenditure exceeding £25,000, it has completed Sections 1 and 2 of Form 3 of the AGAR and were signed at a meeting of Council on 28 June 2022.
<i>Did the Council meet the exemption criteria and correctly declared itself exempt?</i>	N/A	As the council was a smaller authority with a gross income and expenditure exceeding £25,000 for the period under review, it was not able to certify itself as an exempt authority.
<i>During the period in question did the small authority demonstrate that it correctly provided for the exercise of public right as required by the Accounts and Audit Regulations 2015?</i>	Yes	The internal auditor was able to find details of the arrangements for the Exercise of Public Rights on the public website used by the Council for the period 1 July – 11 August 2021.
<i>Have the publication requirements been met in accordance with the Regulations?¹¹</i>	Yes	The Council has complied with the requirements of the Accounts and Audit Regulations 2015 for smaller authorities with an income and expenditure exceeding £25,000 and published the following on their public website: Section 1 – Annual Governance Statement of the AGAR Section 2 – Accounting Statements of the AGAR Notice of the period for the exercise of public rights and other information required by Regulation 15 (2), Accounts and Audit Regulations 2015 External Auditor Report and Certificate
Additional comments:		

¹⁰ Annual Governance & Accountability Return (AGAR)

¹¹ Accounts and Audit Regulations 2015

Section 12 – internal audit		
The internal auditor will revisit weaknesses and recommendations previously identified to see if these have been addressed. They will also check if any changes introduced require further verification to ensure effectiveness of the corrective action taken.		
Evidence		<i>Internal auditor commentary</i>
<i>Has the Council considered the previous internal audit report?</i>	Yes	The Internal Auditor's Report for the year ending 31 March 2021 was considered and reviewed by the Council in the year under review at a meeting of 7 September 2021.
<i>Has appropriate action been taken regarding the recommendations raised?</i>	Yes	The following recommendation was raised: Revisit AGAR Accounting Statement - actioned
<i>Has the Council confirmed the appointment of an internal auditor?</i>	Yes	SALC was appointed to act as the Council's internal auditor at a meeting of the Council on 7 September 2021 for the period under review.
Additional comments:		

Section 13 – external audit for the period under review		
The internal auditor will revisit the external audit so that previous weaknesses and recommendations can be considered.		
Evidence		<i>Internal auditor commentary</i>
<i>Has the Council considered the previous external audit report?¹²</i>	Yes	The Limited Assurance Review for the period ending 31 March 2021 was considered by Council at its meeting on 5 October 2021
<i>Has appropriate action been taken regarding the comments raised?</i>	N/A	There were no matters arising which had come to the attention of the External Auditor giving cause for concern that relevant legislation and regulatory requirements had not been met.
Additional comments:		

¹² Regulation 20 Accounts and Audit Regulations 2015 – *following completion of an audit the Council should note that it is the Council as a whole (i.e., All members) and not a committee that should receive and consider the audit letter (including Annual Return and Certificate) from the local auditor as soon as reasonably practicable and the minutes should reflect that these have been received.*

Section 14 – additional information		
The internal auditor will look for additional evidence of good record keeping, compliance with data protection regulations, freedom of information and website accessibility regulations.		
Evidence		Internal auditor commentary
Was the annual meeting held in accordance with legislation? ¹³	Yes	The Annual Meeting of the Council was held on 4 May 2021 and the first item on the agenda was the election of the Chair.
Is there evidence that Minutes are administered in accordance with legislation? ¹⁴	Yes	Not seen – as virtual audit. Full Council minutes clearly document the approval of the previous minutes and that they are duly signed.
Absence is approved?	Partly Met	It is noted minutes show resolutions to receive apologies (where applicable) however there is no formal record to show that Council has approved absence. Comment: Absence should not only be noted as given but also approved by the meeting.
Is there a list of members' interests held?	Yes	Councillor interests are available via a link on the Council website to Babergh District Council where the register of members interests are held.
Does the Council have any Trustee responsibilities and if so, are these clearly identified in a Trust Document?	N/A	The Council does not have trustee responsibilities
Has the Transparency Code been correctly applied, and information published in accordance with current legislation?	Yes	Councils with income over £25,000 but under £200,000 will be expected (but are not legally required to do so) to follow the Local Government Transparency Code 2015 (turnover exceeding £200,000)
Has the Council registered with the Information Commissioner's Office (ICO)? ¹⁵	Yes	The Council is correctly registered with the ICO as a data controller in accordance with legislation – ZA152470

¹³ The Local Government Act 1972 Schedule 12, paragraph 7 (2) and Schedule 15 (2)

¹⁴ Public Bodies (Admission to Meetings) Act 1960, Local Government Act 1972, and the Localism Act 2011

¹⁵ Data Protection Act 2018

<i>Is the Council compliant with the General Data Protection Regulation requirements?</i>	Yes	The Council has taken steps to ensure compliancy with a comprehensive suite of policies and procedures to help the Council adequately handle personal data.
<i>Has the Council published a website accessibility statement on their website in line with Regulations?¹⁶</i>	Yes	Council has published on its website a website accessibility statement - Regulation 8 of the Public Sector Bodies (Websites and Mobile Applications) (No2) Accessibility Regulations 2018.
<i>Does the council have official email addresses for correspondence?¹⁷</i>	Yes	Council has an official email address: clerk@chelmondistonpc.info
<i>Is there evidence that electronic files are backed up?</i>	Yes	The internal auditor has presumed all electronic files are backed up on a regular basis.
Additional comments:		

Signed: S.J. Brown

Date of Internal Audit Report: 22.7.2022

On behalf of Suffolk Association of Local Councils

¹⁶ Website Accessibility Regulations 2018

¹⁷ Practitioners Guide